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# TRANSPORT REFORM AND REHABILITATION CENTER

CREDIT NO. 5078-GE (SECOND SECONDARY AND LOCAL ROADS REHABILITATION PROJECT)

Special Purpose Project Financial Statements and Independent Auditor's Report for the Year Ended 31 December 2013

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### STATEMENT OF MANAGEMENT'S RESPONSIBILITIES FOR THE PREPARATION AND APPROVAL OF THE SPECIAL PURPOSE PROJECT FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2013

Management of the Second Secondary and Local Roads Rehabilitation Project (the "Project") implemented by the Transport Reform and Rehabilitation Center ("TRRC") is responsible for the preparation of the special purpose project financial statements that present fairly the financial position of the Project as at 31 December 2013, and its sources and uses of funds and movement in special account for the year ended 31 December 2013, in compliance with the Cash Basis International Public Sector Accounting Standard, *Financial Reporting under the Cash Basis of Accounting* ("IPSAS – Cash Basis"), and in conformity with the World Bank's Financial Management Sector Board's "Guidelines: Annual Financial Reporting and Auditing for World Bank Financed Activities" (the "World Bank Guidelines").

In preparing the financial statements, management is responsible for:

- Properly selecting and applying accounting policies;
- Presenting information, including accounting policies, in a manner that provides relevant, reliable, comparable and understandable information;
- Providing additional disclosures when compliance with the specific requirements in IPSAS Cash
  Basis are insufficient to enable users to understand the impact of particular transactions, other
  events and conditions on the Project, financial position and its sources and uses of funds and
  movements in special accounts;
- Making an assessment of the Projects ability to continue as a going concern.

Management is also responsible for.

- Designing, implementing and maintaining an effective and sound system of internal controls, throughout the Project;
- Maintaining adequate accounting records that are sufficient to show and explain the Project's
  transactions and disclose with reasonable accuracy at any time the financial position of the Project,
  and which enable them to ensure that the special purpose project financial statements of the Project
  comply with the Guidelines on Annual Financial Reporting and Auditing for World Bank Financed
  Activities issued by the World Bank's Financial Management Sector Board;
- Maintaining statutory accounting records in compliance with Georgian legislation;
- Taking such steps that are reasonably available to them to safeguard the assets of the Project; and
- Preventing and detecting fraud and other irregularities.

The special purpose project financial statements for the year ended 31 December 2013 were authorized for issue on 23 June 2014 by Management.

On behalf of Management:

Giorgi Tsagareli
Director

Marina Majagaladze Financial Manager

23 June 2014

23 June 2014



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#### INDEPENDENT AUDITOR'S REPORT

#### To the management of the Transport Reform and Rehabilitation Center:

We have audited the accompanying special purpose project financial statements of the Second Secondary and Local Roads Rehabilitation Project (the "Project") financed under the Credit Agreement No.5078-GE dated 22 March 2012, implemented by the Transport Reform and Rehabilitation Center, which comprise the Balance Sheet Statement as at 31 December 2013 and the related Statement of Sources and Uses of Funds, Statement of Expenditures Withdrawal Schedule ("SOEs") and Special Account Statement for the year ended 31 December 2013 and a summary of significant accounting policies and other explanatory notes (collectively referred to as the "special purpose project financial statements"). The special purpose project financial statements have been prepared by management using the Cash Basis International Public Sector Accounting Standard, Financial Reporting under the Cash Basis of Accounting ("IPSAS – Cash Basis"), and in conformity with the World Bank's Financial Management Sector Board's "Guidelines: Annual Financial Reporting and Auditing for World Bank Financed Activities" (the "World Bank Guidelines") as described in Note 2.

Management's responsibility for the special purpose project financial statements

Management is responsible for the preparation and fair presentation of these special purpose project financial statements in accordance with the basis of accounting described in Note 2. This includes determining that the IPSAS – Cash Basis of accounting is an acceptable basis for the preparation of the financial statement in the circumstances, and for such internal control as management determines is necessary to enable the preparation of the financial statements that are free from material misstatement, whether due to fraud or error.

#### Auditor's responsibility

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Our responsibility is to express an opinion on these special purpose project financial statements based on our audit. We conducted our audit in accordance with International Standards on Auditing. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the special purpose project financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the special purpose project financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the special purpose project financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the Project's preparation and fair presentation of the special purpose project financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Project's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the special purpose project financial statements.

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### **Deloitte**

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion

#### Opinion

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In our opinion, the accompanying special purpose project financial statements present fairly, in all material respects, the financial position of the Project as at 31 December 2013, and its sources and uses of funds, SOEs and special account statement for the year ended 31 December 2013 in accordance with the IPSAS – Cash Basis of accounting and World Bank Guidelines, as further detailed in Note 2.

Basis of accounting and restriction on distribution and use

Without modifying our opinion, we draw attention to Note 2 to the special purpose financial statements which describe the basis of accounting. The special purpose project financial statements are prepared to assist the Project to comply with the requirements of International Development Association. As a result, the special purpose project financial statements may not be suitable for another purpose. Our report is intended solely for use by the management of the Project, the Government of Georgia and International Development Association and should not be distributed or used by anyone other than these specified parties.

23 June 2014 Tbilisi, Georgia

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STATEMENT OF SOURCES AND USES OF FUNDS FOR THE YEAR ENDED 31 DECEMBER 2013

(in US Dollars)

	Actual		Planned		Variance	
	Year to date	Cumulative to date	Year to date	Cumulative to date	Year to date	Cumulative to date
FUNDS RECEIVED BY SOURCES			Unaudited	Unaudited	Unaudited	Unaudited
International Development. Association (IDA) funds. Government of Georgia (GoG)	21,320,102	34,871,670				
co-financing	4,933,651	8,436,573				
TOTAL FUNDS RECEIVED	26,253,753	43,308,243				
Foreign exchange difference	2,124	(3,140)				
LESS: EXPENDITURES						
Component 1 Rehabilitation and Improvement of Selected Secondary and Local Roads						
(IDA - 80%) Component 2 Institutional Strengthening and Project	19,830,184	33,380,808	19,830,184	33,380,808	-	-
Management (IDA – 80%)	364,189	365,090	364,189	365,090		
IDA TOTAL	20,194,373	33,745,898	20,194,373	33,745,898		
Component 1 Rehabilitation and Improvement of Selected Secondary and Local Roads						
(GoG - 20%) Component 2 Institutional	4,844,736	8,342,169	4,844,736	8,342,169	*	
Strengthening and Project Management (GoG – 20%)	91,039	91,264	91,039	91,264	-	
GoG TOTAL	4,935,775	8,433,433	4,935,775	8,433,433		
TOTAL EXPENDITURES BY COMPONENTS	25,130,148	42,179,331	25,130,148	42,179,331		
TOTAL PROJECT EXPENDITURES	25,130,148	42,179,331	25,130,148	42,179,331		
NET FLOWS OF FUNDS	1,125,729	1,125,772				

On behalf of Management:

Giorgi Tsagareli Director Marina Majagaladze Financial Manager

23 June 2014

23 June 2014

BALANCE SHEET STATEMENT AS AT 31 DECEMBER 2013 (in US Dollars)

	31 December 2013
ASSETS	
IDA Designated Account	1,125,772
TOTAL ASSETS	1,125,772
Funds received:	
Funds received from IDA	34,871,670
Funds received from GoG	8,436,573
Total funds received	43,308,243
Project expenditures:	
inanced by IDA	(33,745,898)
inanced by GoG	(8,433,433)
Total project expenditures	(42,179,331)
Foreign exchange difference	(3,140)
TOTAL PROJECT EXPENDITURES AND OTHER FUNDS	1,125,772

On behalf of Management:

Giorgi Tsagareli Director Marina Majagaladze Financial Manager

23 June 2014

23 June 2014

### STATEMENT OF EXPENDITURE WITHDRAWAL SCHEDULE FOR THE YEAR ENDED 31 DECEMBER 2013

(in US Dollars)

Withdrawal No.	Withdrawal application date	Total SOE in withdrawal schedule	Total SOE attributable to 2012	Total SOE attributable to 2013	Attributable to 2013 - Component 1	Attributable to 2013 - Component 2	Total SOE attributable to 2014
		Unaudited					Unaudited
6	24/01/2013						
7	22/01/2013	681,170	681,170			-	
8	11/02/2013	113,395		113,395	112,496	899	
9	28/05/2013	1,070,360		1,070,360	1,055,241	15,119	
10	24/07/2013	952,880	9.	952,880	925,210	27,670	7.
11	03/09/2013	1,448,118		1,448,118	1,441,418	6,700	3
12	14/11/2013	1,004,717	-	1,004,717	1,000,925	3,792	
13	15/11/2013	616,532	8	616,532	608,080	8,452	7
14	12/12/2013	249,033	×:	249,033	246,195	2,838	- 1
15	24/01/2014	922,254		921,327	917,665	3,662	927
		6,377,289	681,170	6,376,362	6,307,230	69,132	927

On behalf of Management:

Giorgi Tsagareli Director

23 June 2014

Marina Majagaladze Financial Manager

23 June 2014

SPECIAL ACCOUNT STATEMENT FOR THE YEAR ENDED 31 DECEMBER 2013 (in US Dollars)

Account No. Depository Bank Address

202250948 State Treasury 16 V. Gorgasali street Tbilisi, 0114

Georgia

Balance as at 1 January 2013

43

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Funds received from IDA

20,560,999

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Funds used for Project expenditures

19,435,270

Balance as at 31 December 2013

1,125,772

On behalf of Management:

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Giorgi Tsagareli Director

Marina Majagaladze Financial Manager

23 June 2014

23 June 2014

NOTES TO THE SPECIAL PURPOSE PROJECT FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2013 (in US Dollars)

#### 1. BACKGROUND

The Investment Center for Euro-Asian Transport Corridor was established in 1995 as a non-entrepreneurial and non-profit legal entity. A project unit named "Transport Reform and Rehabilitation Center" (the "TRRC") was formed within the Investment Center for Euro-Asian Transport Corridor to manage allocated credits/loans received from the International Development Association ("IDA"), the International Bank for Reconstruction and Development ("IBRD"), the Asian Development Bank (ADB) and the European Investment Bank (EIB) and monitor the implementation of transport sector projects.

The International Development Association Credit Agreement No. 5078-GE (the "Agreement") in the amount of Special Drawing Rights ("SDR") 25.8 million was signed between the Government of Georgia ("GoG") and International Development Association ("IDA") on 22 March 2012 and came into effect on 10 April 2012. The main objectives of the credit are: rehabilitation and improvement of about 225 kilometers for at least nineteen sections of secondary and local roads and strengthening the capacity of Government of Georgia, Road Department of the Ministry of Regional Development and Infrastructure of Georgia (RDMRDI) and the local road construction industry to plan and better manage the road network. The closing date of the loan is 30 June 2017.

#### 2. ACCOUNTING POLICIES

Basis of accounting – These special purpose project financial statements have been prepared in accordance with the Cash Basis International Public Sector Accounting Standard, Financial Reporting under a Cash Basis of Accounting and incorporate the following principal accounting policies, which have been consistently followed in all material respects and comply with the Guidelines on Annual Financial Reporting and Auditing for World Bank – Financed Activities issued by the World Bank's Financial Management Sector Board. Project financing is recognized as a source of project funds when the cash is received. Project expenditures are recognized as a use of project funds when the payments are made.

Functional currency – This special purpose project financial statements are expressed in United States Dollars ("US Dollar" or "USD").

Transactions in other currencies – Transactions in currencies other than reporting currencies are converted to US Dollars at the exchange rate prevailing at the date of the transaction.

Cash - Cash comprises cash on hand and balances with State Treasury.

#### 3. SPECIAL ACCOUNT

Special account is a designated disbursement account of the Project maintained in US Dollars at the State Treasury to ensure the payment of eligible expenditures, within defined limits, which do not require individual authorization from IDA in accordance with the Agreement.

#### 4. BASIS OF FUNDING

According to the terms of the Agreement, expenditures are co-financed by proceeds received from IDA and the Government of Georgia (GoG) at a proportional rate of 80% and 20%, respectively.

GoG is responsible for paying all value added, non-residential and other taxes, and land acquisition costs.

NOTES TO THE SPECIAL PURPOSE PROJECT FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2013 (CONTINUED) (in US Dollars)

#### METHODS OF WITHDRAWAL

The methods of withdrawal used from the inception of the credit to 31 December 2013 were as follows:

#### (a) Special Account

Transport Reform and Rehabilitation Center withdraws the eligible amounts from the special account and prepares and sends replenishment requests to the World Bank with authorized signatures. The replenishment requests and respective documentation are reviewed by the World Bank and an approved amount is transferred to the special account.

#### (b) Direct Payment

Available amounts are drawn from time to time within limits determined under the credit agreement for direct payments of eligible expenditures for sub-projects. Direct payments are made by the World Bank directly to third parties. TRRC forms withdrawal applications for request of direct payments and sends it to the World Bank, for settlement.

#### (c) GoG Current Account

The Project maintains a separate account where funds from the Government of Georgia are accumulated. The funds are further disbursed to sub-contractors based on the share of expenditures to be incurred.

#### 6. STATEMENT OF EXPENDITURES WITHDRAWAL SCHEDULE

Withdrawals are to be made on the basis of SOEs for expenses on contracts within the following contractual limits:

- (i) All expenditures for Works valued at less than USD 4,000,000;
- (ii) Consultant services contracts (firms) valued at less than USD 200,000;
- (iii) Consultant services contracts (individuals) valued at less than USD 50,000;
- (iv) All expenditures for goods and non-consulting services valued at less than USD 300,000.

### 7. RECONCILIATION OF AMOUNTS SHOWN AS RECEIVED FROM THE IDA TO ACTUAL EXPENDITURES OF THE PROJECT

	2013
Application of Withdrawals Schedule Expenses incurred in 2013 as per the Applications of Withdrawals Schedule Expenses incurred in 2013 without Applications of Withdrawals Schedule	20,194,373
	20,194,373
IDA direct payments in 2013 IDA replenishments in 2013	759,103 20,560,999
	21,320,102

24 December

NOTES TO THE SPECIAL PURPOSE PROJECT FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2013 (CONTINUED) (in US Dollars)

Add:	
Opening Balance	40
Special Account	43
	43
Less:	
Closing Balance	
Special Account	1,125,772
	1,125,772
TOTAL EXPENDITURES INCURRED IN 2013	20,194,373

#### 8. PROJECT EXPENDITURES BY COMPONENTS

	Actual		Planned		Variance	
Project activities	Year to date	Cumulative to date	Year to date	Cumulative to date	Year to date	Cumulative to date
			Unaudited	Unaudited	Unaudited	Unaudited
Component 1 - Rehabilitation and Improvement of Selected						
Secondary and Local Roads						
Civil works	23,323,213	39,205,373	23,323,213	39,205,373		
Technical Supervision	1,303,859	1,343,340	1,303,859	1,343,340		*
Design	47,848	1,174,264	47,848	1,174,264		
TOTAL COMPONENT 1	24,674,920	41,722,977	24,674,920	41,722,977		
Component 2 - Institutional Strengthening and Project Management Road Management System						
Equipment (RD)	E	-	*	-	-	-
Consultancy	365,331	365,331	365,331	365,331	-	-
FPU Consultants	89,897	91,023	89,897	91,023		-
TOTAL COMPONENT 2	455,228	456,354	455,228	456,354		
TOTAL PROJECT EXPENDITURES	25,130,148	42,179,331	25,130,148	42,179,331		

The Project consists of the following components:

- Rehabilitation and improvement of about 225 kilometers for at least nineteen sections of secondary and local roads, through the carrying out of works and the provision of goods and consultants' services.
- Strengthen the capacity of Road Department and FPU in project management and implementation, identifying, developing and implementing road safety measures on secondary and local roads and carrying out impact evaluations.

The Components for project expenses are further divided into four types of expenses for SOE purposes: Civil Works, Goods, Consultants' Services and Operating Costs.

NOTES TO THE SPECIAL PURPOSE PROJECT FINANCIAL STATEMENTS FOR THE YEAR ENDED 31 DECEMBER 2013 (CONTINUED) (in US Dollars)

#### 9. COMMITMENTS AND CONTINGENCIES

Management is not aware of any commitments and contingencies which would have a material impact on the financial position of the Project and the Special Account Statement as at 31 December 2013 and on the funds received and disbursed during the year then ended.

#### 10. OPERATING ENVIRONMENT

Emerging markets such as Georgia are subject to different risks than more developed markets, including economic, political and social, and legal and legislative risks.

Laws and regulations affecting businesses in Georgia continue to change rapidly; tax and regulatory frameworks are subject to varying interpretations. The future economic direction of Georgia is heavily influenced by the fiscal and monetary policies adopted by the government, together with developments in the legal, regulatory, and political environment.

#### 11. EVENTS SUBSEQUENT TO THE BALANCE SHEET DATE

There were no significant events subsequent to the balance sheet date.

#### 12. APPROVAL OF FINANCIAL STATEMENTS

These financial statements were authorized for issue by the Management of TRRC on 23 June 2014.